



General Assembly

January Session, 2015

***Raised Bill No. 6930***

LCO No. 4268



Referred to Committee on LABOR AND PUBLIC EMPLOYEES

Introduced by:  
(LAB)

***AN ACT CONCERNING REGIONAL COLLECTIVE BARGAINING.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 7-339b of the general statutes is repealed and the  
2 following is substituted in lieu thereof (*Effective October 1, 2015*):

3 (a) Any public agency of this state may participate in developing  
4 and implementing interlocal agreements with any public agency or  
5 agencies of this state or any other state or states providing for any of  
6 the following:

7 (1) The joint performance of any function that each participating  
8 public agency may perform separately under any provision of the  
9 general statutes or of any special act, charter or home rule ordinance.

10 (2) The establishment of an interlocal advisory board or boards to  
11 recommend programs and policies for cooperative or uniform action in  
12 any fields of activity permitted or authorized hereunder for each  
13 participating public agency, and from time to time to advise with the  
14 appropriate officials of the participating public agencies in respect to

15 such programs, policies or fields of activity.

16 (3) The establishment of an interlocal advisory board or boards that  
17 shall have the power to engage in collective bargaining with duly  
18 appointed representatives of an employee labor organization  
19 consisting of interlocal employees and may enter into labor contracts  
20 concerning wages, salaries, hours, sick leave, working conditions,  
21 collective bargaining and pension or retirement provisions.

22 ~~[(3)]~~ (4) The establishment and maintenance of interlocal employees  
23 or officers of the participating public agencies for the purpose of  
24 administering or assisting in any of the undertakings contemplated by  
25 subdivision (1) of this subsection or for the purpose of performing  
26 services for an interlocal advisory board as authorized by subdivision  
27 (2) of this subsection. Such employees or officers, if not continuing in  
28 or eligible for the merit system, insurance and pension benefits and  
29 status of employment with a participating public agency, may  
30 continue in such status or be made eligible therefor if the interlocal  
31 agreement contains appropriate provisions to this effect. An interlocal  
32 advisory board may enter into an agreement with the federal Secretary  
33 of Health and Human Services to provide Old Age and Survivors  
34 Insurance coverage to employees of such board.

35 (b) Nothing contained in sections 7-339a to 7-339l, inclusive, shall be  
36 construed to authorize or permit any public agency of this state to  
37 receive, obtain, furnish or provide services, facilities, personnel,  
38 equipment or any other property or resources, or to engage in or  
39 perform any function or activity by means of an interlocal agreement,  
40 if it does not have constitutional or statutory power or authorization to  
41 receive, obtain, furnish or provide the same or substantially similar  
42 services, facilities, personnel, equipment, other property or resources,  
43 or to engage in or perform the same or a substantially similar function  
44 or activity on its own account.

45 Sec. 2. Section 4-124s of the general statutes is repealed and the

46 following is substituted in lieu thereof (*Effective October 1, 2015*):

47 (a) For purposes of this section:

48 (1) "Regional council of governments" means any such council  
49 organized under the provisions of sections 4-124i to 4-124p, inclusive;

50 (2) "Municipality" means a town, city or consolidated town and  
51 borough;

52 (3) "Legislative body" means the board of selectmen, town council,  
53 city council, board of alderman, board of directors, board of  
54 representatives or board of the warden and burgesses of a  
55 municipality; and

56 (4) "Secretary" means the Secretary of the Office of Policy and  
57 Management or the designee of the secretary.

58 (b) There is established a regional performance incentive program  
59 that shall be administered by the Secretary of the Office of Policy and  
60 Management. On or before December 31, 2011, and annually  
61 thereafter, any regional council of governments, any two or more  
62 municipalities acting through a regional council of governments, any  
63 economic development district or any combination thereof may submit  
64 a proposal to the secretary for: (1) The joint provision of any service  
65 that one or more participating municipalities of such council or agency  
66 currently provide but which is not provided on a regional basis, (2) a  
67 planning study regarding the joint provision of any service on a  
68 regional basis, or (3) shared information technology services. A copy of  
69 said proposal shall be sent to the legislators representing said  
70 participating municipalities.

71 (c) (1) A regional council of governments or an economic  
72 development district shall submit each proposal in the form and  
73 manner the secretary prescribes and shall, at a minimum, provide the  
74 following information for each proposal: (A) Service description; (B)

75 the explanation of the need for such service; (C) the method of  
76 delivering such service on a regional basis; (D) the organization that  
77 would be responsible for regional service delivery; (E) a description of  
78 the population that would be served; (F) the manner in which regional  
79 service delivery will achieve economies of scale; (G) the amount by  
80 which participating municipalities will reduce their mill rates as a  
81 result of savings realized; (H) a cost benefit analysis for the provision  
82 of the service by each participating municipality and by the entity  
83 submitting the proposal; (I) a plan of implementation for delivery of  
84 the service on a regional basis; (J) a resolution endorsing such proposal  
85 approved by the legislative body of each participating municipality;  
86 and (K) an explanation of the potential legal obstacles, if any, to the  
87 regional provision of the service.

88 (2) The secretary shall review each proposal and shall award grants  
89 for proposals the secretary determines best meet the requirements of  
90 this section. In awarding such grants, the secretary shall give priority  
91 to a proposal submitted by (A) any entity specified in subsection (a) of  
92 this section that includes participation of all of the member  
93 municipalities of such entity, and which may increase the purchasing  
94 power of participating municipalities or provide a cost savings  
95 initiative resulting in a decrease in expenses of such municipalities,  
96 allowing such municipalities to lower property taxes, and (B) any  
97 economic development district.

98 (d) On or before December 31, 2013, and annually thereafter, in  
99 addition to any proposal submitted pursuant to this section, any  
100 municipality or regional council of governments may apply to the  
101 secretary for a grant to fund: (1) Operating costs associated with  
102 connecting to the state-wide high speed, flexible network developed  
103 pursuant to section 4d-80, including the costs to connect at the same  
104 rate as other government entities served by such network; and (2)  
105 capital cost associated with connecting to such network, including  
106 expenses associated with building out the internal fiber network  
107 connections required to connect to such network, provided the

108 secretary shall make any such grant available in accordance with the  
109 two-year schedule by which the Bureau of Enterprise Systems and  
110 Technology recommends connecting each municipality and regional  
111 council of governments to such network. Any municipality or regional  
112 council of governments shall submit each application in the form and  
113 manner the secretary prescribes.

114 (e) On or before December 31, 2015, and annually thereafter, any  
115 interlocal advisory board, established pursuant to section 7-339b, as  
116 amended by this act, may submit a proposal to the secretary, in the  
117 form and manner the secretary prescribes pursuant to subsection (c) of  
118 this section, for a grant to fund any costs associated with establishing a  
119 collective bargaining system to enable such interlocal advisory board  
120 to bargain with duly appointed representatives of an employee labor  
121 organization consisting of interlocal employees and enter into labor  
122 contracts concerning wages, salaries, hours, sick leave, working  
123 conditions, collective bargaining and pension or retirement provisions.

124 ~~[(e)]~~ (f) The secretary shall submit to the Governor and the joint  
125 standing committee of the General Assembly having cognizance of  
126 matters relating to finance, revenue and bonding a report on the grants  
127 provided pursuant to this section. Each such report shall include  
128 information on the amount of each grant, and the potential of each  
129 grant for leveraging other public and private investments. The  
130 secretary shall submit a report for the fiscal year commencing July 1,  
131 2011, not later than February 1, 2012, and shall submit a report for each  
132 subsequent fiscal year not later than the first day of March in such  
133 fiscal year. Such reports shall include the property tax reductions  
134 achieved by means of the program established pursuant to this section.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2015	7-339b
Sec. 2	October 1, 2015	4-124s

***Statement of Purpose:***

To enable municipalities to group together for collective bargaining purposes.

*[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]*